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7. *Villages*

Throughout Ngoni history the village has been an easily recognizable residential unit. Many of the pre-conquest villages, particularly those which were headquarters of major segments, were large clusters of huts with thousands of inhabitants. Although there are none of comparable size to-day, the concept of the village remains. The bulk of the present Ngoni rural population live in discrete clusters of huts housing between fifty and two hundred people. These we call villages. Each village is spatially distinct from the next, and generally is surrounded by garden land and bush.

The post of headman of a single village has never been very important in the scheme of administration. Under the 1903 scheme, district headmen were appointed in charge of groups of villages. After 1916 this term was dropped in favour of minor chief, sub-chief or headman of a group of villages. The men referred to by these names were the people who became county chiefs. Below them no individuals were appointed as leaders of social groups. From at least 1904 onwards there were men called district messengers who carried ornamental spears as badges of office and who carried out the instructions of the Native Commissioner. They had the functions of policemen and messengers, although some of them were heads of villages in their own right. In 1916, the title of these men was changed to divisional headmen, and they were described as being heads of groups of villages. Nevertheless, at least among the Ngoni, most divisional headmen continued to act merely as messengers and police, and leadership of groups of villages continued to rest with the variously styled minor chiefs. After 1929 the work of divisional headmen was taken over partly by the Native Authority messengers and partly by land messengers, who are Government (Boma) messengers sent to live rurally from time to time.

Yet although the office of village headman has not been of Administrative significance, the village has always been an important social group. We have seen that even in pre-conquest times, when the State as a whole was much more concentrated spatially than it is now, the fact of common residence was of significance within the segmentary residential system. The village had a central cattle byre. Its headman was known by a special term and once a primal segment had grown to village size the segment name was not applied to any residual segment within the headquarters village. The policy of the Administration, combined with a change in kinship relations among the tribe (a change from the quasi-

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and inter-village movement, reporting infringements to the local Native Court or to the Administration. When employed on these duties they are known as land messengers. They sometimes work in conjunction with employees of the Agricultural or Veterinary Departments. Clerks spend most of their time in the Administration offices but visit villages from time to time to collect tax and to carry out jobs, like selling maize in famine areas, which demand some knowledge of writing. In Nyasaland, however, it is customary for a clerk employed by the Administration to live at the Native Court for longer periods to collect tax. In both countries employees of other technical departments of the Administration, such as Water and Health, are occasional visitors to the villages. The two police forces, Northern Rhodesia Police and Nyasaland Police, are mainly concerned with law enforcement in the towns and on White farms, but come to villages when serious crimes, such as murder, have been reported.

Behind these African employees are the European administrators and technicians on whose orders they act. They form as it were a protective screen round their White superiors, and access to each White official is guarded by his Black entourage. Whites rely to a considerable extent on their Black assistants for information concerning affairs in the villages under their care, and villagers and townsfolk rely on the co-operation of their friends in the employ of the Administration when they seek its support. Thus the permanent employees of the Administration stand between two worlds. For the most part they are individuals who are seeking to rise, not in the indigenous rural order but in the new urban situation, in which smart clothes, wealth and a proper disdain for villagers who are content to live in 'the jungle' have high value. Their own way of life is at variance with both that of their White superiors and of the villagers around them.

Not all the African employees of the Administration who work in Ngoniland are themselves Ngoni, but even those who are not are for the most part linked by affinity to Ngoni villagers. Thus the relationship between the agricultural demonstrator or the land messenger and the people he has to supervise is not simply an administrative one. There is a tendency to widen the basis of every social relationship in all simple societies, and it is easier to do this when the social distance between the two persons involved is small. Thus non-Ngoni members of the African Civil Service who are posted to Fort Jameson often marry Ngoni women or discover some remote connexion of kinship which links them to others around them. Even Ngoni civil servants themselves tend to increase the

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between political and judicial actions is not surprising. There is a connexion of this kind in every society, and the connexion is a particularly close one in societies like the Ngoni, where the same individuals act as legislators, administrators, and judges, and where the court does not confine itself merely to the legal issues in a dispute but examines the whole network of social relationships which are involved, with the object of restoring social order.

There are three ways in which this connexion can be seen. First, the court may be used as a vehicle for implementing the policy of the Native Authority. Secondly, the Administration may use the court to implement its policy. Thirdly, positions in the court may be used to satisfy men who seek political authority. We have to deal with the third point in our discussion of the development of the Native Authority.

A chief anxious to gain favour with the Administration sees that his court enforces with heavy penalties the various regulations with which, for the time being, the Administration is concerned, such as those relating to agricultural control, and school attendance. A chief who does not wish to co-operate will neglect these regulations. Thus a few years ago there was a regulation that once a child had begun a two-year course at school, he or she must stay to finish it. In one county this rule was enforced much as the letter of the law indicated, in another it was completely ignored despite the protests of school-teachers, and in a third it was interpreted to mean that every child must go to school. About a year later the Administration decided that as promulgated the rule was *ultra vires*, and said it must be withdrawn. Nevertheless in some counties it is still enforced. These chiefs and courts are not being merely capricious. Some chiefs support the missions and their schools, others oppose them; some are in alliance with the school-teachers and other intelligentsia in their counties, others oppose them. These various attitudes and alignments are reflected in the way in which they respond to a new law. This is particularly noticeable when public delicts, such as absence from school, are concerned, for in general the court is its own law-enforcing agency. There is no independent police force to bring offenders to court whether or not the court wants to see them, but only the assessors, court clerk, messengers and others who, when they are not busy about their own affairs, may if they are so inclined wander through the villages looking for unlicensed dogs and unlicensed beer. Thus the enforcement of law relating to public delicts depends largely on the relationship between the Native Authority and the common people.